25th Anniversary Commemoration

September 29, 1998
# TABLE OF CONTENTS

Acknowledgments ........................................................................................................................................... i

Overview .................................................................................................................................................. 1

Chair's Welcome and Introduction of Speakers ...................................................................................... 11

Election Law Revision Commission Report and Annual Reports ........................................................ 17

A Quarter Century of Research .............................................................................................................. 29

Minutes ................................................................................................................................................... 49

Resolutions ............................................................................................................................................. 61

Current Commissioners and Staff ....................................................................................................... 71
ACKNOWLEDGMENTS

The Commission would like to thank Executive Director Herrmann for compiling this commemorative volume and Administrative Assistant Elbia Zeppetelli for her invaluable word-processing and desktop-publishing contributions to it. Deputy Director Brindle contributed his skills as a wordsmith to drafting all of the resolutions. Both Deputy Director Brindle and Legal Director Nagy served as proofreaders.
Overview
ELEC's 25TH ANNIVERSARY

A Quarter Century of Tradition

25th Anniversary Commemoration
ELEC'S TWENTY-FIVE YEAR OVERVIEW

COMMISSIONERS

1973
Frank P. Reiche, Chair
Judge Sidney Goldmann, Vice Chair
Judge Bartholomew Sheehan, Commissioner
Florence P. Dwyer, Commissioner

1974-1979
Frank P. Reiche, Chair
Judge Sidney Goldmann, Vice Chair
Josephine Margetts, Commissioner
Archibald S. Alexander, Commissioner

1980-1981
Judge Sidney Goldmann, Chair
Josephine Margetts, Vice Chair
Andrew C. Axtell, Commissioner
M. Robert DeCotiis, Commissioner

1982-1983
Andrew C. Axtell, Chair
M. Robert DeCotiis, Vice Chair
Justice Haydn Proctor, Commissioner
Alexander P. Waugh, Jr., Commissioner

1984-1986
Andrew C. Axtell, Chair
Alexander P. Waugh, Jr., Vice Chair
Justice Haydn Proctor, Commissioner
Owen V. McNanny III, Commissioner

1987-1988
Judge Stanley G. Bedford, Chair
Owen V. McNanny, III, Vice Chair
Andrew C. Axtell, Commissioner
David Linett, Commissioner

1989-1990
Judge Stanley G. Bedford, Chair
Owen V. McNany, III, Vice Chair
David Linett, Commissioner
S. Elliott Mayo, Commissioner

1991-1992
Owen V. McNany, III, Chair
Judge Stanley G. Bedford, Commissioner
David Linett, Commissioner

1993-1994
Owen V. McNany, III, Chair
William H. Eldridge, Vice Chair
David Linett, Commissioner

1995
William H. Eldridge, Chair
Owen V. McNany, III, Vice Chair
David Linett, Commissioner
Michael Chertoff, Commissioner

1996
Judge Ralph V. Martin, Chair
David Linett, Vice Chair
Paula A. Franzese, Commissioner

1997
Judge Ralph V. Martin, Chair
David Linett, Vice Chair
Paula A. Franzese, Commissioner
Lynn B. Ware, Commissioner
ELEC’s TWENTY-FIVE YEAR OVERVIEW cont’d

EXECUTIVE DIRECTORS

1973-1975     David F. Norcross
1976-1981     Lewis B. Thurston, III
1981-1984     Scott A. Weiner
1984-present  Frederick M. Herrmann

COUNSEL

1994-present  James P. Wyse

CONSULTANT

1973-1978,    Herbert E. Alexander
1982,         
1986-1988     

STATUTORY HISTORY OF ELEC


- **Continuing Political Committee (PACs) Quarterly Reporting** established by P.L. 1983, c.579 (amendments to N.J.S.A. 19:44A-1 et seq.) - effective date: January 17, 1984.

- **Campaign Finance Reform** established by P.L. 1993, c.65 (amendments to N.J.S.A. 19:44A-1 et seq.) - effective date: April 7, 1993.


AN ACT concerning the reporting of election campaign contributions and expenditures, establishing an Election Law Enforcement Commission and prescribing its powers and duties, making an appropriation therefor, amending R. S. 19:5-5 and repealing R. S. 19:3-8, 19:34-36 and 19:34-37, chapters 40, 41, 42, 43, and 44 of Title 19 of the Revised Statutes and chapter 152 of the laws of 1946.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. This act shall be known and may be cited as "The New Jersey Campaign Contributions and Expenditures Reporting Act."

2. It is hereby declared to be in the public interest and to be the policy of the State to require the reporting of all contributions received and expenditures made to aid or promote the nomination, election or defeat of any candidate for public office or to aid or promote the passage or defeat of a public question in any election.

3. As used in this act, unless a different meaning clearly appears from the context:

   a. The term "political committee" means any two or more persons acting jointly, or any corporation, partnership, or any other incorporated or unincorporated association which is organized to, or does, aid or promote the nomination, election or defeat of any candidate or candidates for public office, or which is organized to, or does, aid or promote the passage or defeat of a public question in any election.

   b. The term "testimonial affair" means an affair of any kind of nature including, without limitation, cocktail parties, breakfasts, luncheons, dinners, dances, picnics or similar affairs directly or indirectly related to the support of a candidate or candidates for public office or to the support of a public question in any election.

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.
PUBLIC HEARING

before

ASSEMBLY JUDICIARY COMMITTEE

on

SENATE BILL NO. 1124
"The New Jersey Campaign Contributions
and Expenditures Reporting Act"

Held:
February 6, 1973
Senate Chamber
State House
Trenton, New Jersey

MEMBERS OF COMMITTEE PRESENT:

Assemblyman William K. Dickey (Chairman)
Assemblyman John I. Dawes
Assemblyman Walter C. Keogh-Dwyer
Assemblywoman Ann Klein
Assemblyman Herbert C. Klein
Assemblyman John A. Spizziri
Assemblyman David A. Wallace

***
974.90
E38
1973
copy 2
(Replacement)
LEGISLATIVE INDEX

NOTATIONS

S 1124 (S 615-1972 W/C) Schluter, Woodcock, Bateman, Hirkala, Cafiero, Wallwork, Bate, Maraziti, Merlino, McGahn, Rinaldo, Lipman, Epstein, Italiano, DeRose, Giuliano, Hollenbeck, Brown

July 17—Designated "The New Jersey Campaign Contribution and Expenditures Reporting Act," requires the reporting of election campaign contributions and expenditures; establishes an Election Law Enforcement Commission; appropriates $150,000; inoperative for 90 days following enactment.

July 17—No Ref. 2nd reading.
Nov. 20—Amended.
Nov. 20—2nd reading, amended.
Nov. 27—Amended
Nov. 27—2nd reading, amended
Dec. 14—Passed in Senate, amended. (31-0)
Dec. 14—Received in Assembly.

Feb. 6, 1973—Public hearing held.
Feb. 22, 1973—Comm. sub. accepted. (33-31)
Feb. 22, 1973—Minority report lost. (34-34)
Feb. 22, 1973—Amended three times.
Feb. 22, 1973—Received in Senate.
Apr. 2, 1973—Amended.
Apr. 5, 1973—Proposed amend. lost. (15-21)
Apr. 9, 1973—Received in Assembly.
Apr. 16, 1973—Motion to place back on 2nd read. lost. (17-46)
Apr. 16, 1973—Sen. amend. to Assem. com. sub. passed in Assembly. (63-6)

(Comm. membership: B.A. Sheehan, F. Dwyer, F. P. Reiche, S. Goldmann.)
A QUARTER CENTURY OF EXCELLENCE

By Frederick M. Herrmann, Ph.D.

The New Jersey Election Law Enforcement Commission (ELEC) has been in existence for a quarter of a century. In that time period, it has managed to establish a national reputation for excellence in administering and enforcing the State's campaign financing and lobbying laws. It is a record of which all the commissioners, staff, and citizens of the state can be proud.

In 1988, Professor Frank J. Souraf of the University of Minnesota cited ELEC in his comprehensive study, Money in American Elections, as one of only two ethics agencies in the nation that provided campaign finance data "far above the average." Moreover, he also mentioned the Commission as one of only four governmental ethics agencies with strong enforcement records. A year later, Professor A. T. Barbrook of the University of Kent at Canterbury (England) wrote in a letter to me that "ELEC is certainly a model in the United States for its production of campaign finance literature." In an interview that same year published in Governing, John D. Feerick, the Chairman of the New York State Commission on Government Integrity and the Dean of the Fordham Law School, stated that ELEC is a "dynamic, independent enforcement board."

During 1990, even more praise was lavished on the Commission from other distinguished sources. In its study of computerized entree to state campaign finance data entitled The Paper Chase: A Common Cause/Ohio Study of Improving Access to Campaign Finance Data in the States, the Buckeye State's citizens' lobby concluded that New Jersey and two other states "lead the pack." Meanwhile, in another national study called Campaign Disclosure Laws: An Analysis of Campaign Finance Disclosure in North Carolina and a Comparison of 50 State Campaign Reporting Laws, the North Carolina Center for Public Policy Research reported that ELEC "does the best job of all the states in making information available to the public." Professor Larry J. Sabato, a leading campaign financing scholar at the University of Virginia and most recently author of Dirty Little Secrets: The Persistence of Corruption in American Politics, made an overall assessment of the Commission's performance before the Rosenthal Commission created to reform the state's ethics and campaign finance laws by remarking "I think it's the most effective state ethics agency in the country."
One of the top experts in the nation for the study of political money is Dr. Herbert E. Alexander, former Director of the Citizens' Research Foundation and Professor of Political Science at the University of Southern California. In his important study, Reform and Reality: The Financing of State and Local Campaigns, he refers to ELEC and only one other state agency as "the best of the bunch" among election commissions in the United States for collecting campaign finance information and enforcing election laws. According to Professor Alexander, "New Jersey's ELEC, in detailed studies of the state's gubernatorial elections, has examined not only where the money comes from but where it goes, with special emphasis on media costs. Such studies are essential in determining why campaign costs are rising so much faster than inflation. ELEC has also published a series of white papers including 'Trends in Legislative Campaign Financing: 1977-1987' and an analysis leading to an endorsement of 'Legislative Public Financing.'" Indeed, under the authorship of Deputy Director Jeffrey M. Brindle, the Commission has published 12 such studies.

Over the Summer of 1996, Contributions Watch, a non-profit group that monitors campaign finance issues, ranked ELEC third nationally among state agencies that try to keep citizens informed about political spending. A review of such factors as copying fees, facilities, report availability, and computerization concluded moreover that the Commission was far ahead of other states in its region. Joe Donohue of the Star-Ledger (Newark) wrote in a story about this survey entitled "Election Law Watchdog Gets a Pat on Head" that ELEC "has always been in the vanguard of state election enforcement agencies." In a recently published study, The Day After Reform: Sobering Campaign Finance Lessons from the American States, Michael J. Malbin and Thomas L. Gais not only concur with Contributions Watch in its evaluation of the Commission but also give special praise to ELEC's research efforts. The authors "decided not to have a separate section devoted to New Jersey" because the "Election Law Enforcement Commission has published two excellent White Papers about political party finances in recent years with data about state party committees, legislative campaign committees, and county party organizations in the Garden State."
Perhaps, the most touching praise the Commission received in recent years was in a letter to Commissioner David Linett from a person who had met with ELEC's staff. He wrote, "When I visited the Commission's offices on two occasions I was impressed by the quick access to information that was made available to me, the knowledgeable staff who answered my inquiries and helped me understand the intricate nature of the law and just the general pleasant, warm and helpful atmosphere that prevails . . . . [L]o and behold here is an agency that performs its work in an exemplary manner."

ELEC takes great pride in its accomplishments. To be called "far above the average," "a model," "dynamic," "pack leader," "most effective," "best of the bunch," "in the vanguard," and "excellent" by prominent sources and, at the same time, to be respected by average citizens as "pleasant, warm and helpful" is heady praise to be sure. But, the Commission will not be content to rest upon its laurels. ELEC plans to continue building upon its outstanding record during the next quarter century and remain as New Jersey's preeminent guardian over political and governmental ethics.
Chair’s Welcome and Introduction of Speakers
CHAIR'S WELCOME

- Good afternoon.

- My name is Ralph Martin and as the Seventh Chair of the New Jersey Election Law Enforcement Commission, I would like to welcome all of you to a very special event.

- The year 1998 marks the Twenty-Fifth Anniversary of the Commission.

- To celebrate it, we have assembled all of you together to hear from two persons who played a major role in the creation of the agency.

- Senator William E. Schluter and Frank P. Reiche can both be considered founding fathers of the Commission and they will be sharing with us thoughts based on their vast experiences in the field of governmental ethics.

- We are also privileged to have with us a number of former commissioners and key staff who may also wish to share some brief comments about their memories after our two speakers have concluded.

- I am proud to be here today for this historic event.
On behalf of my fellow commissioners, Vice Chair David Linett, Commissioner Paula Franzese, and Commissioner Lynnan Ware, I want to thank you all for coming and for your contributions over the years to making ELEC an institution in which all of New Jersey's citizens can take deep pride.

Our executive director will now present to us our two distinguished speakers.
INTRODUCTION OF SPEAKERS

• Welcome to the New Jersey Election Law Enforcement Commission's Twenty-Fifth Anniversary Celebration.

• I am Fred Herrmann, the Commission's Fourth Executive Director.

• On September 1st, 1970, the Election Law Revision Commission recommended to the Governor and the Legislature "the establishment of an Election Law Enforcement Commission."

• One of the members of that Commission, Senator William E. Schluter, is with us today and will be our first speaker.

• On July 17, 1972, Senator Schluter introduced S-1124, "An Act Concerning the Reporting of Election Campaign Contributions and Expenditures, establishing an Election Law Enforcement Commission and prescribing its powers and duties."

• At a public hearing before the Assembly Judiciary Committee on February 6, 1973, Senator Schluter ably defended his legislation fielding many tough questions from his skeptical colleagues.

• His perseverance and dedication in promoting his revolutionary legislation reached fruition on April 24, 1973, when Governor William T. Cahill signed it into law.

• The original members of the Commission were sworn into office on May 3, 1973, after being appointed by Governor Cahill and confirmed by the Senate.

• They were a distinguished group that were a credit to the Governor, Senate, and citizens of New Jersey.
INTRODUCTION OF SPEAKERS con'td

- Frank P. Reiche, our second speaker this afternoon, was named as the first Chairman.

- His fellow Commissioners were Judge Sidney Goldmann, Judge Bartholomew Sheehan, and Congresswoman Florence P. Dwyer.

- Along with Executive Director David F. Norcross, Counsel Edward J. Farrell, and Consultant Herbert E. Alexander, they lay the groundwork for an institution that has been recognized for a quarter-of-a-century as one of the finest ethics agencies in the nation.

- We may all be justifiably proud of their work and that of their successors, many of whom are here today and will be adding the memory of their experiences to our proceedings.

- I believe it is fair to say, however, that none of us would be here today if it had not been for the vision and efforts of our first speaker.

- Senator William E. Schluter has served numerous terms as a representative in both houses of the State Legislature over the past three decades.

- He was graduated from Princeton University with honors in economics and has taught at Fairleigh Dickinson and Rutgers Universities.

- Senator Schluter was a co-founder and partner of New Jersey First, Inc., an environmental management consulting firm from 1978 to 1987.
INTRODUCTION OF SPEAKERS con'td

- In the 1960's, he served in the government of the Borough of Pennington and was a delegate to the Republican National Convention in 1964.

- Senator Schluter has devoted his public career to promoting ethical government in our State and has served as Chairman of the Joint Legislative Ethics Committee and sponsored many pieces of ethics legislation including the bill that created ELEC.

- It is a great privilege to have him here today as our first speaker.

  * * * * *

- Our second speaker is Frank P. Reiche.

- Mr. Reiche was the first Chairman of ELEC serving from 1973 to 1979.

- He was appointed as Chairman by Republican Governor William T. Cahill and reappointed by Democratic Governor Brendan T. Byrne.

- Mr. Reiche left ELEC in 1979, when he was appointed by President Jimmy Carter to a six-year term on the Federal Election Commission (FEC).

- He served as FEC Chairman in 1982.

- Mr. Reiche was also the Chairman of the Steering Committee of U.S. State and Canadian Reform Agencies that led to the organization of the Council on Governmental Ethics Laws (COGEL).
INTRODUCTION OF SPEAKERS con'td

- In 1983, he received an award from COGEL for distinguished service in the cause of good government.

- Mr. Reiche was a political economy major at Williams College, holds an M.A. in foreign affairs from George Washington University, is a graduate of the Columbia University Law School, and has an LL.M. from New York University in taxation.

- He has been active in Mercer County politics and very involved in the leadership of numerous religious, charitable, and educational institutions.

- Mr. Reiche has lectured and written extensively on campaign finance law achieving an international reputation for his work.

- If there is one person that could be considered a role model for all of us working in governmental ethics, it would have to be our next speaker.
ELECTION LAW REVISION
COMMISSION REPORT
And
ANNUAL REPORTS
STATE OF NEW JERSEY

ELECTION LAW REVISION COMMISSION

REPORT
TO THE
GOVERNOR AND LEGISLATURE

Pursuant to:

(P. L. 1964, c. 29;)
(P. L. 1965, c. 73;)
(P. L. 1969, c. 192;)
(P. L. 1970, c. 42;)

September 1, 1970
LETTER OF TRANSMITTAL

HIS EXCELLENCY, WILLIAM T. CAHILL, GOVERNOR

THE HONORABLE, THE MEMBERS OF THE SENATE AND GENERAL ASSEMBLY

YOUR EXCELLENCY AND GENTLEMEN:

The Election Law Revision Commission created pursuant to Chapter 29 of the Laws of 1964, herewith respectfully submits its interim report relating to the contribution and expenditures of funds, and the reporting thereof, by or in aid of any candidate for office pursuant to Title 19 of the Revised Statutes.

/s/ IRWIN I. KIMMELMAN
Chairman

/s/ JOHN A. LYNCH
John A. Lynch

/s/ DONALD G. HERZBERG
Donald G. Herzberg

/s/ WILLIS R. WALLING
Willis R. Walling

/s/ JOHN F. GERRY
John F. Gerry

/s/ WILLIAM E. SCHLUTER
William E. Schluter

/s/ JOHN P. DOYLE
John P. Doyle

/s/ KATHERINE K. NEUBERGER
Katherine K. Neuberger

/s/ JOSEPH HIrkala
Joseph Hirkala

/s/ LAWRENCE R. OLSON
Lawrence R. Olson

/s/ THOMAS J. FALLON
Thomas J. Fallon

Counsel:  GARY S. STEIN
Assoc. Counsel:  JOHN F. SALMON
FIRST
ANNUAL REPORT

of the

NEW JERSEY ELECTION LAW ENFORCEMENT COMMISSION

To the Legislature
May 1, 1974
FIFTH ANNUAL REPORT
OF THE
NEW JERSEY ELECTION
LAW ENFORCEMENT
COMMISSION
1977
ANNUAL REPORT
OF THE
NEW JERSEY
ELECTION LAW ENFORCEMENT COMMISSION

1982

TO THE LEGISLATURE
MAY 1, 1983
1984 REPORT
OF THE NEW JERSEY
ELECTION LAW ENFORCEMENT COMMISSION

ANDREW C. AXTELL, CHAIRMAN
ALEXANDER P. WAUGH, JR., VICE CHAIRMAN
HAYDN PROCTOR, COMMISSIONER
OWEN V. MCNANNY III, COMMISSIONER
EDWARD J. FARRELL, GENERAL COUNSEL
FREDERICK M. HERRMANN, EXECUTIVE DIRECTOR
1985 REPORT OF THE ELECTION LAW ENFORCEMENT COMMISSION
1986 ANNUAL REPORT
1992 ANNUAL REPORT

The N.J. Election Law Enforcement Commission
25th Anniversary
A Quarter Century of Tradition

1997 Annual Report
The N.J. Election Law Enforcement Commission

May, 1998
From left to right: Vice Chair David Linett, Commissioner Paula A. Franzese, Chair Ralph V. Martin, and Commissioner Lynnan B. Ware
A Quarter Century of Research
A QUARTER CENTURY OF RESEARCH


A QUARTER CENTURY OF RESEARCH con'td


A QUARTER CENTURY OF RESEARCH con'td


A QUARTER CENTURY OF RESEARCH con’td


CASINO GAMBLING REFERENDUM
(Atlantic City)

Special Report of Contributions and Expenditures Re Public Question #1
1976 N.J. General Election--Authorizing Casino Gambling in Atlantic City, N.J.

NEW JERSEY ELECTION LAW ENFORCEMENT COMMISSION
28 West State Street
Suite 1114
Trenton, N.J. 08605
609-292-8700
PUBLIC FINANCING IN NEW JERSEY

The 1977 General Election for Governor

NEW JERSEY ELECTION LAW ENFORCEMENT COMMISSION
28 West State Street
August, 1978
The 1979 N.J. Legislative General Election
Contributions & Expenditures

NEW JERSEY ELECTION LAW ENFORCEMENT COMMISSION
NEW JERSEY
PUBLIC FINANCING

1981 GUBERNATORIAL ELECTIONS

CONCLUSIONS AND RECOMMENDATIONS

New Jersey Election Law Enforcement Commission
June 1982
THE NEW JERSEY LEGISLATIVE ACTIVITIES DISCLOSURE ACT

ANALYSIS AND RECOMMENDATIONS FOR AMENDMENT

A JOINT REPORT ISSUED BY
ATTORNEY GENERAL IRWIN I. KIMMELMAN
AND THE
ELECTION LAW ENFORCEMENT COMMISSION

DECEMBER 1982
NEW JERSEY PUBLIC FINANCING
1985 GUBERNATORIAL ELECTIONS

NEW JERSEY ELECTION LAW ENFORCEMENT COMMISSION

SEPTEMBER 1986
ELEC WHITE PAPER

“Contribution Limits and Prohibited Contributions”

NUMBER ONE
OCTOBER, 1988
Executive Director's Filing
by Frederick M. Herrmann, Ph.D.

As the Commission's Fifteenth Anniversary Year draws to a close, there can be no doubt about it—ELEC is on the move. The Gubernatorial Cost Analysis Report published in June has truly had an international impact. Professor A.T. Barbrook of the University of Kent at Canterbury, England, wrote after reviewing it that "ELEC is certainly a model in the United States for its production of campaign finance literature." The new Chairman of the International Political Science Association, Dr. Herbert E. Alexander, called it "a real contribution to the literature." ELEC is particularly proud that the report's innovative "campaign cost inflation index" has been adopted in recently enacted legislation to adjust automatically various limits and thresholds in the gubernatorial public financing law.

Another milestone in the Commission's enhanced publications program is the new White Paper series. The first report entitled "Contribution Limits and Prohibited Contributions" recommends to the Governor and the Legislature that the amount of dollars contributed to candidates be limited and that corporate and union contributions be banned except through PAC's. Later reports in this series of occasional analyses will feature other topics of interest in the field of public disclosure. They will be based on staff research as well as work by outside persons such as university professors and their graduate students.

Over the past six months, ELEC's high State, national, and international regard was also reflected by its many visitors. In June, Division of Elections Director Christine St. John and I addressed students from West Germany about election law and campaign financing. I also met the same month with Senor Juan Ramallo Massanet, a member of the Spanish Congress, to discuss various public disclosure issues. July witnessed a visit by students from Trenton State College's Special Summer Session Program to tour ELEC's facilities and receive a morning of lectures from senior staff. During August, Deputy Director Jeff Brindle and Director of Public Financing Nedda Gold Massar discussed New Jersey's public financing program with Professor Doctor Karl-Heinz Nassmacher, a guest from the Institute of Comparative Politics at the University of Oldenburg in the Federal Republic of Germany.

(continued on page 3)
ELEC WHITE PAPER

LOBBYING REFORM

NUMBER FIVE

MAY, 1990
NEW JERSEY GUBERNATORIAL
PUBLIC FINANCING REVISED:
1989 AND BEYOND

MARCH, 1992
ELEC WHITE PAPER

TECHNOLOGY IN THE FUTURE:
STRENGTHENING DISCLOSURE

NUMBER EIGHT
OCTOBER, 1992
1993 GUBERNATORIAL COST INDEX REPORT

DECEMBER, 1992
NORCOL
LOBBYING
HANDBOOK

COMPILED BY
FREDERICK M. HERRMANN
CHAIRPERSON
NORTHEASTERN REGIONAL CONFERENCE ON LOBBYING
EXECUTIVE DIRECTOR
NEW JERSEY ELECTION LAW ENFORCEMENT COMMISSION

NORCOL
NORTHEASTERN REGIONAL CONFERENCE
ON LOBBYING

New Jersey Election Law Enforcement Commission

FEBRUARY, 1995
LOBBying in New JERSEY

Frederick M. Herrmann, Ph.D.
Executive Director
N.J. Election Law Enforcement Commission

1997 Meeting of the Northeastern Regional Conference on Lobbying (NORCOL)

LEGISLATIVE HISTORY
LOBBING STATISTICS
LEGISLATION
BIBLIOGRAPHY

July, 1997
Repartyization:
The Rebirth of County Organizations

ELEC WHITE PAPER

NUMBER 12

November, 1997
THIRD EDITION

FREDERICK M. HERRMANN, PH.D.

COGEL

Campaign Financing & Lobbying Bibliography

Council on Governmental Ethics Laws (COGEL)

JANUARY, 1998
FIRST MEETING
MINUTES OF COMMISSION MEETING

September 28, 1973

A. Administrative

1) A charge of ten cents a page will be imposed for xerox copies.

2) As soon as physically possible, we should make available on requests received in
   the mail copies of reports or forms. At the present time, copies are available only
   in the office and from the County Clerks.

3) Requests received in the mail should include a stamped self-addressed envelope.

B. Travel

The Commission decided that travel expenses must be reported, but will not be
included in the calculation for purposes of the expenditure limit.

C. Local Candidate Expenditure Limit

Inclusion of fund raising and expenses or other affairs is grossly unfair to many local
candidates. Commission to rule on this subsequently.

D. Complaint Against Pallotta - Lazarro

Explanation of the "co-mingling" must be made by the candidates.

E. Discussion of Regulations

F. Gubernatorial Campaign Expenditure Limit - Number of Voters

Expenditure Limit - $1,515,248.00

Number of voters, 1972 - 3,030,496

G. We should attempt to publish a list of Expenditure Limits

H. Prohibited against certain campaign making contributions

Decision was to report these incidents to the Attorney General (NJSA 19:34-45).
MINUTES OF COMMISSION MEETING

January 28, 1974

IN ATTENDANCE

Frank P. Reiche, Chairman
Judge Sidney Goldmann, Vice-Chairman
Judge Bartholomew Sheehan, Commissioner
Mrs. Josephine Margetts, Commissioner
Edward J. Farrell, Esq., Counsel
David F. Norcross, Executive Director

1. The Commission spent most of the day in considering amendments to Chapter 83 of the Laws of 1973.

2. The Commission formally considered the explanations of each of the following candidates (Exhibit A) and resolved to issue written reprimands to each.

3. The Commission formally considered the explanations of each of the following candidates (Exhibit B) and resolved to find no violation.
MINUTES OF COMMISSION MEETING

JULY 11, 1974

PRESENT
Frank P. Reiche, Chairman
Sidney Goldmann, Vice Chairman
Josephine Margetts, Member
Edward J. Farrell, Esq.
Herbert Alexander, Consultant
David F. Norcross, Executive Director

ABSENT
NONE

1) The minutes of the meeting of June 17, 1974 were approved as amended.

2) The minutes of the meeting of June 26, 1974 were approved as amended.

3) The minutes of the meeting of June 27, 1974 were approved as amended.

4) Anthony Scala, the Treasurer of the N.J. Republican Finance Committee and Conover Spencer, Executive Director of the Republican State Committee, appeared before the Commission to answer questions relative to a $20,000 loan/contribution reported on an amended March 60-day report received on May 31, 1974, alleged to have been made to the N. J. Republican Finance Committee on 11/1/73 by the Livingston National Bank. After lengthy discussion, the Treasurer was requested to report back to Mr. Norcross with an indication of where the receipt was shown in the reports of either the N. J. Republican Finance Committee or the Sandman for Governor Finance Committee.

5) The Commission took up the matter of County Committees which have failed to file the Annual Report required by March 15, 1974. Those Committees are: Burlington County Democratic Committee, Cape May County Democratic Committee, Cape May County Republican Committee, Cumberland County Republican Organization, Cumberland County Democratic Organization, Gloucester County Democratic Executive Committee, Hunterdon County Democratic Committee, Ocean County Democratic Organization, Sussex County Democratic Committee, Sussex County Republican Committee, Warren County Democratic Committee.

Responses had been received to the Executive Director's letter of June 18, 1974 from the Bergen County Republican Committee, and the Essex County Democratic Committee. The Camden County Democratic Committee had partially complied with a direction to file and the Gloucester Democrat Committee had contacted the Commission, but not filed as of July 10, 1974. The Executive Director was ordered to direct the Treasurer and Chairman of all committees which had not responded on or before July 10, 1974, to appear on August 8, 1974 on a staggered appearance schedule. The Executive Director was also directed to notify the State Committee by sending copies of the notifications to the State Committees.
NEW JERSEY ELECTION LAW ENFORCEMENT COMMISSION

MINUTES - SEPTEMBER 23, 1976 Meeting

Present

Frank P. Reiche, Chairman
Sidney Goldmann, Vice-Chairman
Lewis B. Thurston, Executive Director
Archibald Alexander, Member
Josephine Margetts, Member
Edward J. Farrell, Legal Counsel
Herbert Alexander, Consultant

Absent

NONE

*Commissioner Margetts attended until 1:45 p.m.

The meeting convened at 10:15 a.m.

Pursuant to the Open Public Meetings Law, P. L. 1975, c.231, annual notice of the meetings of the Commission, as amended, was filed with the Secretary of State's office, copies were posted in the State House Annex, copies were mailed to the Newark Star Ledger and the Philadelphia Bulletin and the entire State House Press Corps.

1. Advisory Opinions

Counsel's drafts of the following opinions, as amended, were approved by votes of 4-0:

0-16-76 (Robert R. Olson, Treas. Montclair 1976 United Election Committee)
0-17-76 (Helen R. McDonald, Hamilton Township Committeeperson)
0-19-76 (Robert Alan Kelly, on behalf of B.E.S.T., of Summit)
0-20-76 (Stephen J. Wilhelm, Treasurer, Warren County Republican Committee) - regarding records of contributors to low-priced fund-raising affairs.
0-26-76 (Anthony L. Hodges, Attorney, Continental Oil Co., Houston, Texas) - it was agreed that additional information be provided after the review of the public financing law re $600 contribution limits was completed.
0-27-76 (Richard J. Connors, Avon-by-the-Sea) - regarding use of surplus campaign funds.
0-30-76 (Deborah D. Vereen, re Eric Tumstall Booster Club)
0-31-86 (Clarence E. Peterson, Campaign Treasurer, Bound Brook Republicans 1976)
0-32-76 (Katherine A. Brock, Woman's Political Caucus of N. J.)
0-34-76 (Assemblyman Peter Shapiro, 28th district, re starting a district office fund.)

It was agreed that a copy of opinion number 16 be forwarded to the Attorney General's office for their information.
NEW JERSEY ELECTION LAW ENFORCEMENT COMMISSION
PUBLIC SESSION MINUTES

April 16, 1980

PRESENT

Sidney Goldmann, Chairman
Josephine S. Margetts, Member
Andrew Axtell, Member
Lewis B. Thurston, Executive Director
Edward J. Farrell, General Legal Counsel
Herbert Wolfe, Assistant Executive Director
Gregory E. Nagy, Staff Counsel

The Chairman called the meeting to order and announced that pursuant to the Open Public Meetings Law, P.L. 1975, c. 231, annual notice of the meetings of the Commission, as amended, has been filed with the Secretary of State's office, and that copies have been posted in the State House Annex, and mailed to the Newark Star Ledger, the Philadelphia Bulletin and the entire State House press corps.

The meeting convened at 10:15 a.m.

1. Public Indication of Commission Enforcement Determinations in Executive Session
   On a motion by Commissioner Axtell, seconded by Commissioner Margetts and a vote 3-0, the Commission made public its enforcement determinations in the matters set forth in the news release attached to these minutes which were determined by the Commission at its meeting of April 2, 1980.

2. Executive Session
   On a motion by Chairman Goldmann, seconded by Commissioner Margetts and a vote of 3-0, the Commission went into executive session to discuss 1979 enforcement determinations, the executive session minutes of the April 2, 1980 Commission meeting, investigative matters and current litigation. At the conclusion of the executive session, the Commission returned to public session on a motion by Chairman Goldmann, seconded by Commissioner Margetts and a vote of 3-0.

3. Approval of Minutes of Public Session of Commission Meeting of April 2, 1980
   On a motion by Commissioner Margetts, seconded by Commissioner Axtell and a vote of 3-0, the Commission approved the minutes of the public session of the Commission meeting of April 2, 1980.

   The Commission reviewed a draft of a report summarizing some of the significant data filed with the Commission for the 1979 Legislative General Election, which included all 80 Assembly seats and several Senate contests. The Commission directed the staff to put the report into final form and have it printed for
Chairman Axtell called the meeting to order and announced that pursuant to the Open Public Meetings Law, P.L. 1975, c. 231, special notice of the meeting of the Commission had been filed with the Secretary of State’s office, and distributed to the entire State House press corps.

The meeting convened at 10:10 a.m. at the office of Commissioner Waugh, One Palmer Square, Princeton, N.J. 08540.

1. Election of New Vice Chairman

 Commissioner DeCotiis requested that he be relieved of the Vice Chairmanship of the Commission. On a motion by Commissioner DeCotiis, seconded by Chairman Axtell and a vote of 4-0, the Commission elected Commissioner Waugh as Vice Chairman.

2. Approval of Minutes of Public Session of the October 13, 1983 Commission Meeting

 The Commissioners reviewed the minutes, which were distributed at the meeting, and on a motion by Commissioner DeCotiis, seconded by Commissioner Proctor and a vote of 3-0, approved the minutes of the public session of October 13, 1983. (Commissioner Waugh did not vote because he did not attend the October 13, 1983 meeting.)

3. Approval of Minutes of the Public Session of the October 26, 1983 Commission Meeting

 The Commissioners reviewed the public session minutes which were distributed at the meeting, and on a motion by Commissioner DeCotiis, seconded by Commissioner Proctor and a vote of 4-0, approved the minutes of the public session of October 26, 1983.
NEW JERSEY ELECTION LAW ENFORCEMENT COMMISSION  
PUBLIC SESSION MINUTES  
FEBRUARY 23, 1988

Present

Stanley G. Bedford, Chairman  
Owen V. McNany, III, Vice Chairman  
Andrew C. Axtell, Commissioner  
David Linett, Commissioner  
Frederick M. Herrmann, Ph.D., Executive Director  
Edward J. Farrell, Counsel  
Jeffrey M. Brindle, Deputy Director  
Gregory E. Nagy, Legal Director

Chairman Bedford called the meeting to order and announced that pursuant to the "Open Public Meetings Act," P.L. 1974, c. 231, special notice of the meeting of the Commission had been filed with the Secretary of State's office and distributed to the entire State House Press Corps.

The meeting convened at 11:16 a.m. at the Montclair Borough Hall, Montclair, New Jersey.

1. Approval of Public Session Minutes of January 19, 1988

On a motion by Vice Chairman McNany, seconded by Commissioner Axtell and a vote of 3-0, the Commission approved the Public Session minutes of January 19, 1988. Commissioner Linett was not present at the time of the vote.

2. Executive Director's Report

A. Informational Material

Executive Director Herrmann reported that the Federal Election Commission (FEC) Remote Access Project is very popular and inexpensive. He further reported that the fourth issue of the ELEC Report has been mailed and that a new candidate compliance manual is in the process of being printed. Executive Director Herrmann said that this manual is revised annually and that this year it contains a new description of forms and their use.

At this juncture Commissioner Linett arrive.

Executive Director Herrmann reported that photographs for the annual report and an updated brochure will be taken at the March 9, 1988 meeting of the Commission.
PUBLIC SESSION MINUTES

MAY 16, 1990

All of the Commissioners and senior staff were present.

Chairman McNany called the meeting to order and announced that pursuant to the "Open Public Meetings Act," N.J.S.A. 10:4-6 et seq., special notice of the meeting of the Commission had been filed with the Secretary of State's Office and distributed to the entire State House Press Corps.

The meeting convened at 10:00 a.m. at the Metuchen Borough Hall, Metuchen, New Jersey.

1. Approval of Public Session Minutes of April 18, 1990

On a motion by Commissioner Mayo, seconded by Commissioner Linett and passed by a vote of 4-0, the Commission approved the Public Session Minutes of April 18, 1990.

2. Executive Director's Report

A. Staff Activities

Executive Director Herrmann reported that on April 18, 1990, he addressed the New Jersey State Bar Association's Election Law Committee on the issue of campaign finance reform. The Executive Director stated that the Committee expressed concern about adequate funding for ELEC. Executive Director Herrmann noted that committee members extended greetings to Commissioner Linett, a former chairman of the committee. He reported also that Legal Director Nagy has been invited to serve on the Bar Association's Election Law Committee.

Executive Director Herrmann told the Commission that from April 28-30 he attended the Organization Planning and Coordinating Committee (OPACC) meeting of the Council of State Governments (CSG). Executive Director Herrmann represents the Conference on Governmental Ethics Laws (COGEL) on the Committee. According to the Executive Director, OPACC sets goals for
Chairman McNany, Commissioner Linett, Commissioner Eldridge, senior staff, and Director of Public Financing Nedda Gold Massar were present.

Chairman McNany called the meeting to order and announced that pursuant to the "Open Public Meetings Act," N.J.S.A. 10:4-6 et seq., special notice of the meeting of the Commission had been filed with the Secretary of State's Office and distributed to the entire State House Press Corps.

The meeting convened at 9:30 a.m. at the State House, Room 319, Trenton.

1. Approval of Public Session Minutes of January 18, 1994

On a motion by Commissioner Linett, seconded by Commissioner Eldridge and passed by a vote of 3-0, the Commission approved the Public Session Minutes of January 18, 1994.

2. Ballot Statement Reimbursement

For detailed information see memorandum from Nedda Gold Massar, Director of Public Financing, to Frederick M. Herrmann, Ph.D., Executive Director, dated February 4, 1994 and entitled "Reimbursement to County Clerks of Gubernatorial Ballot Statement Costs."

Director Massar noted that the total value of the claims submitted by the 12 counties approved by the Commission for reimbursement at its December, 1993 and January, 1994 meetings amounted to $205,295.36. She added that staff has reviewed the information provided to support the claims filed by the Essex, Bergen, Middlesex, Salem, and Sussex County Clerks.

Director Massar said that approximately $165,000 is available for distribution to the counties, an amount which represents 80.5 percent of the $205,295.36 in claims. Staff therefore recommended a partial reimbursement to each of the 12 counties based on 80.5 percent of their individual claims. The total amount to be reimbursed to the 12 counties is $165,262.79.
PUBLIC SESSION MINUTES

MAY 23, 1995

The Commissioners, Senior Staff, the Counsel, and Deputy Legal Director Nedda Gold Massar were present.

Chairman Eldridge called the meeting to order and announced that pursuant to the "Open Public Meetings Act," N.J.S.A. 10:4-6 et seq., special notice of the meeting of the Commission had been filed with the Secretary of State's Office and distributed to the entire State House Press Corps.

The meeting convened at 9:15 a.m. at the Maplewood Municipal Building, Maplewood, New Jersey.

Chairman Eldridge welcomed Michael Chertoff to the Commission as the newly-confirmed Commissioner.

3. Approval of Public Session Minutes of April 18, 1995

On a motion by Chairman Eldridge, seconded by Commissioner Linett and passed by a vote of 3-0, the Commission approved the Public Session Minutes of April 18, 1995. Commissioner Chertoff abstained because he had not been a member of the Commission at the last meeting.

4. Executive Director's Report

A. Staff Activities

Executive Director Herrmann reported that on April 19, 1995, he participated in a panel with Alan Rosenthal of the Eagleton Institute and Jim Goodman of the Times (Trenton), discussing the regulation of lobbyists. The panel was before a Rutgers University graduate course on Public Policy Advocacy taught by Steven Salmore and Joseph Katz.

The Executive Director said that on April 20, 1995, he was a guest lecturer at a forum sponsored by the Legislative Bureau at the Seton Hall University Law School. He said that he discussed campaign finance reform and the work of the Commission.
Chair Martin, Vice Chair Linett, Commissioner Ware, the Counsel, Senior Staff, and Deputy Legal Director Nedda Gold Massar were present. Commissioner Franzese was not present at the meeting until the public hearing portion.

1. Open Public Meetings Statement

Chair Martin called the meeting to order and announced that pursuant to the “Open Public Meetings Act,” N.J.S.A. 10:4-6 et seq., adequate notice of the meeting of the Commission had been filed with the Secretary of State’s Office and distributed to the entire State House Press Corps.

The meeting convened at 10:00 a.m. in Trenton, New Jersey.

2. Approval of Public Session Minutes of March 18, 1998

On a motion by Vice Chair Linett, seconded by Commissioner Ware and passed by a vote of 3-0, the Commission approved the Public Session Minutes of March 18, 1998.

3. Executive Director’s Report

A. Commission News

Executive Director Herrmann noted that Commissioner Franzese recently published an article in the Maine Law Review entitled, “To Be the Change: Finding Higher Ground in the Law.” According to the Executive Director, it is a profound and inspirational appeal for restoring “High Ideals” to the practice of the law. He said that the article has become mandatory reading for the staff.
Clockwise from the top: Chair Ralph V. Martin, Commissioner Paula A. Franzese, Executive Director Frederick M. Herrmann, Deputy Director Jeffrey M. Brindle, Legal Director Gregory E. Nagy, Deputy Legal Director Nedda Gold Massar, Counsel James P. Wyse, Commissioner Lynnan B. Ware, and Vice Chair David Linett
RESOLUTIONS
Proclamation

Whereas, Justice Haydn Proctor will retire on July 1, 1987, from the New Jersey Election Law Enforcement Commission after serving two terms; and,

Whereas, He has a long and distinguished record of service to the people of Monmouth County and of the State; and,

Whereas, Justice Proctor ably represented the citizens of Monmouth County as a member of both the General Assembly and the State Senate between 1936 and 1946; and,

Whereas, During these years, he served as Chairman of the Joint Appropriations Committee, Senate Majority Leader, Senate President, and Acting Governor; and,

Whereas, In 1947, Justice Proctor was accorded the high honor of serving as a delegate to the New Jersey Constitutional Convention; and,

Whereas, Throughout his distinguished career, he was at various times a Judge of the First Judicial District of Monmouth County, the Circuit Court, and the Superior Court; and,

Whereas, His career on the bench subsequently culminated in an appointment by Governor Meyner to the New Jersey Supreme Court as an Associate Justice in 1957 and reappointment by Governor Hughes in 1964; now, therefore,

Be It Resolved, That the members of the New Jersey Election Law Enforcement Commission commend Justice Proctor for his many valuable years of public service and express their sincere appreciation for his guidance, wisdom, kindness, humor, and generosity as a member of the Commission; and,

Be It Further Resolved, That the members extend best wishes for his future happiness, prosperity, and fulfillment.

June 1987

Andrew C. Axtell, Chairman
New Jersey Election Law Enforcement Commission
Proclamation

Whereas, Vice Chairman Alexander P. Waugh, Jr. will leave the New Jersey Election Law Enforcement Commission after serving two terms; and,

Whereas, He has served with distinction since 1982 as a member and since 1984 as Vice Chairman of the Commission, ably performing his duties in the spirit of true nonpartisanship; and,

Whereas, Vice Chairman Waugh also served the people of New Jersey as an Assistant Counsel to former Governor Brendan Byrne from 1978 through 1980; and,

Whereas, He is a partner in the Princeton law firm of Smith, Stratton, Wise, Heher and Brennan; and,

Whereas, He serves as Vice Chair of the New Jersey Supreme Court's District VII Ethics Committee; and,

Whereas, He is a member of the New Jersey Supreme Court's Committee on Civil Practice; now therefore,

Be It Resolved, That the members of the New Jersey Election Law Enforcement Commission commend Vice Chairman Alexander P. Waugh, Jr. for his many contributions to governmental ethics in this State and express their gratitude for his insight, intellect, decency, patience, wry wit, and sense of justice as Vice Chairman of the Commission; and,

Be It Further Resolved, That the members wish him a future that is healthy, happy, prosperous, and filled with personal achievement.

December 1987

Stanley G. Bedford, Chairman
New Jersey Election Law Enforcement Commission
Proclamation

Whereas, Andrew C. Axtell will retire from the New Jersey Election Law Enforcement Commission on June 9, 1989; and,

Whereas, He is a former Chairman who has been serving an unprecedented fourth term; and,

Whereas, Commissioner Axtell has long and honorably served the people of Essex County and the State; and,

Whereas, An important part of his record of public duty includes service as a Commissioner on the Port Authority of New York and New Jersey between 1970-1976; and,

Whereas, Commissioner Axtell is a former Mayor and Councilman of Livingston, and a former Chairman of the Essex County Republican Committee; and,

Whereas, He served as a delegate to the Republican National Conventions of 1960, 1964, and 1976; and,

Whereas, Commissioner Axtell’s civic involvement extends to the East Orange General Hospital, where he is a trustee; and,

Whereas, He has distinguished himself in the business community through his work as President and partner of the Parkhurst Realty Company of Newark; and,

Whereas, His successful business career involves membership on the Board of Directors of the Dreyfus Consumer Bank of East Orange; now, therefore,

Be It Resolved, That the members of the New Jersey Election Law Enforcement Commission commend Commissioner Axtell for his valued years of public service and declare their esteem for his leadership, common sense, humor, insight and generosity as a member of the Commission; and,

Be It Further Resolved, That the members express their best wishes for a future that is healthy, happy and prosperous.

June 1989

Stanley G. Bedford, Chairman
New Jersey Election Law Enforcement Commission
Proclamation

Whereas, Stanley G. Bedford retired from the New Jersey Election Law Enforcement Commission in March, 1993; and,

Whereas, He is a former Chairman who has served two terms on the Commission; and,

Whereas, Commissioner Bedford has long and honorably served the people of Essex County and the State; and,

Whereas, His record of public service includes serving as a Judge of the Essex County Court from 1972-1976 and of the State Superior Court from 1976-1986; and,

Whereas, Commissioner Bedford is a former Deputy Surrogate and Acting Surrogate of Essex County; and,

Whereas, He is member in good standing of the Essex County Bar Association and the New Jersey State Bar Association; and,

Whereas, Commissioner Bedford has an outstanding record of civic involvement extending to his chairmanship of the Alpha Chi Rho Educational Foundation; and,

Whereas, He has a distinguished academic background, including being selected as a Harlan Fiske Stone Scholar at Columbia University; now, therefore,

Be It Resolved, That the members of the New Jersey Election Law Enforcement Commission commend Commissioner Bedford for his important achievements and years of public service and express their admiration for his common sense, insight, knowledge, stewardship and generosity as a member of the Commission; and,

Be It Further Resolved, That the members extend their best wishes for a future that is healthy, happy and prosperous.

April 1993

Owen V. McNany, III, Chairman
New Jersey Election Law Enforcement Commission
Proclamation

Whereas, Edward J. Farrell, the Commission’s distinguished Counsel, passed away on Wednesday, March 9, 1994, at the age of 62; and,

Whereas, Counsel Farrell, a lifelong resident of New Jersey, had served the Commission as Counsel since its inception in 1973; and,

Whereas, During his 21 years in service to the Commission and to the people of New Jersey, he had provided invaluable wisdom, insight, and advice to numerous Commissions, Commissioners, and staff members; and,

Whereas, In addition to his commitment to ethical government in New Jersey, partaking in the pioneering effort to forge a strong ELEC, he also dedicated sufficient energy to the establishment of the Counsel on Governmental Ethics Laws (COGEL), an international Ethics body; and,

Whereas, Edward J. Farrell, an attorney at Schenck, Price, Smith, and King, was long active in civic and community endeavors, servicing the public faithfully as lawyer for local government bodies and their boards; and,

Whereas, Edward J. Farrell, a Navy Veteran of the Korean War, sailed through the ebb and flow of life’s journey with his integrity in tact; now therefore,

Be It Resolved, by the members of the New Jersey Election Law Enforcement Commission, that this body honor the memory of its departed Counsel, Edward J. Farrell, and pay tribute to his outstanding record of service to the Commission and its mission of disclosure and ethical government; and, therefore,

Be It Further Resolved, That on this day on May 18, 1994, the Commission, in remembrance of his service, his insight, his knowledge and wisdom, and his common touch, does hereby dedicate its conference room to his memory and henceforth refer to it as the Edward J. Farrell Memorial Conference Room.

May 18, 1994

Owen V. McNany, III, Chairman
New Jersey Election Law Enforcement Commission
Proclamation

Whereas, Michael Chertoff officially resigned from the New Jersey Election Law Enforcement Commission in October, 1995; and,

Whereas, He is a former Commissioner who served the Commission honorably; and,

Whereas, During his time on the Commission he contributed to ELEC’s mission of disclosure and to its value reputation as an independent, bipartisan institution; and,

Whereas, Michael Chertoff is a highly regarded former United States Attorney for New Jersey; and,

Whereas, He serves as the Court-appointed Investigations Officer of the Mason Tender’s District Council of New York; and,

Whereas, Former Commissioner Chertoff has distinguished himself by winning several major awards, including the Department of Health and Human Services Inspector General Prospective Leadership Award, Anti-Defamation League Distinguished Public Service Award, the Department of Justice John Marshall Award for Trial Litigation, and the Legal Award of the Association of Federal Investigators; now, therefore,

Be It Resolved, That the members of the New Jersey Election Law Enforcement Commission commend former Commissioner Chertoff for his important achievements and public service and extend their best wishes for a successful and healthy future.

November 1995

William H. Eldridge, Chairman
New Jersey Election Law Enforcement Commission
Proclamation

Whereas, Owen V. McNany, III will leave the New Jersey Election Law Enforcement Commission after serving an unprecedented four terms on the Commission; and,

Whereas, He has served with dignity and grace since 1985, as Chair, Vice Chair and member, always performing his duties in the tradition of nonpartisanship; and,

Whereas, He has served the voters of New Jersey faithfully and loyally as a member of the Commission through three gubernatorial elections, helping the gubernatorial public financing program develop and mature; and,

Whereas, Owen V. McNany, III, has upheld the ideal of good citizenship through his many and numerous volunteer activities benefitting his fellow citizens; and,

Whereas, Owen V. McNany was named “Man of the Year” in 1990 by the Maplewood Chamber of Commerce, and has served as president of the Maplewood Lions Club, as a member of the Maplewood Chamber of Commerce, and as a trustee of Our Lady of Sorrows Church; and,

Whereas, He is President of Essex Properties, Inc. and McLand Realty Management, wherein he is involved in commercial and residential real estate development; and,

Whereas, He has shown himself to be a gracious and personable individual, always treating the public with the utmost courtesy and respect; now therefore,

Be It Resolved, That the members of the New Jersey Election Law Enforcement Commission commend Owen V. McNany, III, for his unflinching dedication to governmental ethics, and express their appreciation for his decency, courtesy, support, patience, wisdom, and sense of fairness as a member of the Commission; and,

Be It Further Resolved, That the members wish him well in all his future endeavors, hoping for a future filled with health, happiness, and prosperity.

July 1996

Ralph V. Martin, Chair
New Jersey Election Law Enforcement Commission
Proclamation

Whereas, William H. Eldridge has served on the New Jersey Election Law Enforcement Commission for three years; and,

Whereas, He has been the Chair and Vice Chair, demonstrating deep concern for the integrity and purity of the election process; and,

Whereas, William H. Eldridge brought proactive leadership to the Commission, initiating numerous public hearings on such topics as negative advertising during his tenure; and,

Whereas, William H. Eldridge has faithfully served the people of New Jersey, always demonstrating that spirit of fairness and bypartisanship that has come to characterize the Commission; and,

Whereas, He has championed the ideal of high-minded civic participation, serving both as Mayor of Berkeley Heights and as a Freeholder in Union County; and,

Whereas, Through his participation and involvement in the affairs of his community and State he has earned a strong reputation for ethical behavior; now, therefore,

Be It Resolved, That the members of the New Jersey Election Law Enforcement Commission congratulate William H. Eldridge for his concern for governmental ethics, and express their gratitude for his leadership, sense of fairness and ethical propriety, and for his wit; and,

Be It Further Resolved, That the members wish him the best for a healthy, happy, and prosperous future.

July 1996

Ralph V. Martin, Chair
New Jersey Election Law Enforcement Commission
Proclamation

Whereas, The Honorable William E. Schluter, State Senator representing the 23rd district, is renowned as the Father of the Campaign Act, having sponsored the original Campaign Contributions and Expenditures Reporting Act in 1973; and,

Whereas, As the sponsor of this enabling legislation, he was instrumental in the establishment of the New Jersey Election Law Enforcement Commission; and,

Whereas, He has been an unswerving supporter of the Commission as an institution through many terms as both a New Jersey Assemblyman and State Senator; and,

Whereas, He has been a determined sponsor of numerous reform proposals designed to strengthen campaign financing and lobbying disclosure laws; and,

Whereas, He has served the citizens of New Jersey faithfully and dutifully both as a member of the State Senate and General Assembly; and,

Whereas, He served further the public as a member of the Pennington Planning Board and Borough Council; and,

Whereas, He, in these various capacities, has earned a reputation for rock-sold integrity and earnestness in the pursuit of ethics in government; and,

Whereas, He continues to pursue these ideals as a respected member of the State Senate and former Chairman of the Legislative Ethics Committee; now therefore,

Be It Resolved, That the members of the New Jersey Election Law Enforcement Commission pay tribute to Senator Schluter for his untiring efforts toward fostering a political environment free of campaign finance abuses and a governmental environment distinguished by its ethical nature; and,

Be It Further Resolved, That the members appreciate the presence and participation as a speaker of Senator William E. Schluter at the 25th Anniversary Celebration of the Commission.

September 1998

Ralph V. Martin, Chair
New Jersey Election Law Enforcement Commission
Proclamation

Whereas, Frank P. Reiche, was the first Chairman of the New Jersey Election Law Enforcement Commission when it was organized in 1973; and,

Whereas, He was first appointed by Republican Governor William T. Cahill and reappointed by Democratic Governor Brendan T. Byrne, serving from 1973 to 1979; and,

Whereas, He served in the true spirit of nonpartisanship with honor and distinction; and,

Whereas, Frank P. Reiche established a very strong precedent of fairness and neutrality for all chairs to follow; and,

Whereas, He was appointed a Commissioner of the Federal Election Commission by President Jimmy Carter in 1979; and,

Whereas, As a Federal Election Commission member, he gained a reputation for honesty and integrity, serving the nation well and bringing honor to New Jersey; and,

Whereas, He is a recognized expert in campaign finance and served as Chairman of the Steering Committee of U.S. State and Canadian reform agencies leading to the organization of the Council on Governmental Ethics Laws (COGEL); and,

Whereas, As a practicing attorney, he continues to lecture and write on a variety of political/governmental subjects, including campaign finance; now therefore,

Be It Resolved, That the current members of the New Jersey Election Law Enforcement Commission commend Chairman Frank P. Reiche for his past and continuing contributions to the Commission, to campaign finance reform, and to ethics and government in general; and,

Be It Further Resolved, That the members wish to express their appreciation for his participation as a speaker on the occasion of the Commission’s 25th Anniversary Celebration.

                   September 1998

Ralph V. Martin, Chair
New Jersey Election Law Enforcement Commission
CURRENT COMMISSIONERS
And
STAFF
Ralph V. Martin, Chair

Ralph V. Martin, retired Superior Court Judge serving Passaic County, and now a practicing attorney in Wayne, New Jersey, was appointed to fill an unexpired term on the Commission in December, 1995, and was appointed Chair in February, 1996, by Governor Christine Todd Whitman.

While a Superior Court Judge, the Chair was involved in all divisions of the Court, with the bulk of his service occurring in the Civil Division.

A graduate of Rutgers University in 1951 with a B.S. and M.S., Judge Martin earned his J.D. in 1958 from Rutgers University. He was subsequently admitted to the New Jersey and U.S. District Court in 1958 and to the U.S. Supreme Court in 1963.

The Chair is a member of the Passaic County and State of New Jersey Bar Associations. He has a legal interest in complex litigation and media delivery issues. Judge Martin chaired the Supreme Court Media Committee for an extensive period of time.

A veteran of the U.S. Army, he served as a Nuclear Guided Missile Officer from 1951-1955 (14th Ordnance Battalion). The Chair is married to the former Ida K. Kuiphoff. They have four sons.
David Linett has completed three terms on the Commission. An attorney, he is currently President of the Bridgewater law firm of Gindin and Linett, PC.

Vice Chair Linett is a former Prosecutor of Somerset County and a former Treasurer of the National District Attorneys Association. A past Chair of the Supreme Court’s District XIII Ethics Committee, he also served as the Treasurer of the Supreme Court’s Ethics Financial Committee. He is a member of the American, New Jersey State, and Somerset County Bar Associations.

Very active in charitable and volunteer endeavors, Vice Chair Linett was named “Citizen of the Year” in 1989 by the Somerset County Chamber of Commerce. Further, he served three terms as Chair of the Board of Trustees of Alternatives, Inc. (formerly AAMH), and two terms as a Director of the Somerset County Chamber of Commerce. Vice Chair Linett was a District Governor of Rotary International in 1991-92 and a past president of the Somerville Rotary Club. He was twice elected to the Democratic State Committee from Somerset County.

Vice Chair Linett is a graduate of Yale University and Harvard Law School. He resides in Summit with his wife, Penny. They have five children and three grandchildren.
Paula A. Franzese, Commissioner

Paula A. Franzese is serving her first term on the Commission. Appointed in 1996 by Governor Christine Todd Whitman, Commissioner Franzese is a Professor of Law at the Seton Hall University School of Law.

Commissioner Franzese is the Founder and Director of the New Jersey Mentor Program, which pairs inner-city high schools with law firms, public sector law offices, and Seton Hall Law School. Existing since 1987, Mentor provides inner-city youth with the opportunity to participate in the legal system and with access to role models within the profession.

A lecturer, as well as a commentator on Caucus: New Jersey Court T.V., Commissioner Franzese had served as President of the Justice Resource Center Board of Directors in New York City.

A graduate of the Columbia University School of Law, Commissioner Franzese is a member of the New Jersey and New York bars and is admitted to practice in the U.S. District Courts for the Southern and Eastern Districts of New York and the District of New Jersey.

A recipient of numerous awards and honors, including being named Woman of the Year by the Essex County Board of Freeholders in 1997, and the author of several publications and papers, she is married to Michael R. Rosella. The couple has two children.
Lynn B. Ware, Commissioner

Lynn B. Ware, appointed to the Commission by Governor Christine Todd Whitman, is a principal of Ware Associates, a commercial real estate firm formed in 1975 to provide financing, sales, and consulting services for private and institutional clients. Formerly vice president of the advisor to a realty trust, Commissioner Ware was responsible for investor relations, human resources, and administrative management.

Active in civic and professional service for more than 25 years, Mrs. Ware represented Burlington County on the New Jersey State Republican Committee, was president of the Burlington County Republican Women, and held numerous campaign posts including work as a coordinator of volunteers for a state legislative race and as a treasurer for municipal and continuing political committees.

The Commissioner is active in Rotary, and presently is Assistant Governor for Areas 4 & 5 of District 7500. Treasurer and a director of the Rotary Club of Moorestown since 1993, the Commissioner's extensive community service includes five years on the township Zoning Board (chairperson in 1989) and alternate member of the Planning Board from 1991-94.

Commissioner Ware is licensed as a New Jersey real estate salesperson and previously held a Series 7-General Securities license. She chaired a NAREIT committee which published the Sourcebook for Shareholder Relations.

Commissioner Ware is married to Ridgeley P. Ware. They have lived in Moorestown since 1971, and have three sons and five grandchildren.
Frederick M. Herrmann, Ph.D., Executive Director

Frederick M. Herrmann, Ph.D., has been the executive director of the New Jersey Election Law Enforcement Commission for over a decade. He received an A.B. (1969) from the University of Pennsylvania and an M.A. (1970) and a Ph.D. (1976) from Rutgers, The State University of New Jersey. Dr. Herrmann is also an honor graduate of the United States Army Quartermaster School at Fort Lee, Virginia.

The author of many publications about history and government, he is a frequent speaker at various forums inside and outside of New Jersey. Currently, he is the book review editor of The Guardian, a member of the Peer Review Board of the Ethics Section of Spectrum: The Journal of State Government, and on the editorial board of Public Integrity.

Once a teacher at Rutgers and Kean Universities as well as a staff member of the New Jersey Legislature, he has also served on the Organizational Planning and Coordinating Committee of the Council of State Governments and has been the President of the Council on Governmental Ethics Laws, an international organization, and the Chairperson of the Northeastern Regional Conference on Lobbying.

In 1993, he was the recipient of the Annual Award of the Council on Governmental Ethics Laws for his continued efforts to promote the highest level of ethical conduct among governmental officials and candidates for public office in the international arena.
James P. Wyse, Counsel

James P. Wyse was selected to be the Commission’s new Counsel in 1994 and began serving in that capacity in January, 1995.

Mr. Wyse is a partner in the Morristown law firm of Schenck, Price, Smith and King, where he specializes in the areas of corporate and commercial law, real estate, environmental law, and estate planning.

Mr. Wyse, admitted to practice in New Jersey and before the United States Court of Appeals for the Third Circuit, has argued cases in that Court and before the New Jersey Supreme Court.

As Counsel for a number of national, State, and local land trust organizations, Mr. Wyse has developed special expertise regarding conservation and agricultural easements and innovative land preservation techniques.

Mr. Wyse received a B.A. degree from Bucknell University and J.D. degree with honors from the Rutgers University School of Law.

Appointed General Counsel to the New Jersey Conservation Foundation, he also advises the Junior League of Morristown, the Morris Shelter, Inc., and the Dierdre O’Brien Child Advocacy Center. Married to Pamela Paxton, he serves on the Board of Trustees of the Morris Parks and Land Conservancy.
Executive
Frederick M. Herrmann, Ph.D., Executive Director
Jeffrey M. Brindle, M.A., Deputy Director
Gregory E. Nagy, Esq., Legal Director
Elbia L. Zeppetelli, Administrative Assistant
Steven Kimmelman, M.A., Research Assistant

Administration
Barbra A. Fasanella, Director
Donna D. Margetts, M.A. Personnel Officer/
Lobbying Auditor
Elaine J. Salit, Fiscal Officer
Debra A. Kostival, Principal Receptionist
Irene Comiso, Senior Receptionist

Compliance and Information
Evelyn Ford, Esq., Director
Kimberly Key, Associate Compliance Officer
Linda White, Associate Compliance Officer
Christopher Guear, M.A., Assistant Compliance Officer
Amy Davis, Assistant Compliance Officer
Pamela Hamilton, Assistant Compliance Officer
Monica Triplin-Nelson, Clerk
Elizabeth A. Michael, Clerk
Maria Concepcion, Clerk
Erin Kasa, Clerk
Samira Wood, Clerk
Desiree A. DeVito, Messenger

Computer
Carolyn Neiman, Systems Administrator
Kim Vandegrift, Assistant Systems Administrator
Brenda A. Brickhouse, Associate Systems Technician
Shirley R. Bryant, Senior Data Entry Operator
Nelly R. Rosario, Associate Data Entry Operator
Barbara Counts, Associate Data Entry Operator
Pamela Kinsey, Assistant Data Entry Operator
Darlene Kozlowski, Assistant Data Entry Operator

Legal
Nedda Gold Massar, Esq., Deputy Legal Director and
Director of Public Financing
Gail Shanker, Esq., Assistant Legal Director
J. Scott Johnkins, Paralegal
Ruth Ford, Legal Secretary

Review and Investigation
Carol Hoekje, Esq., Director
Shreve E. Marshall, Jr., Associate Director
Brett Mead, Associate Review Officer
Harry Ravenel, Assistant Review Officer
Ivy Bartuswicz, Clerk